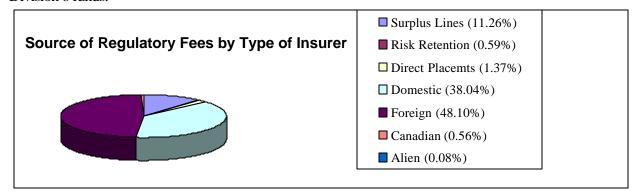
# OFFICE OF FINANCIAL AND INSURANCE SERVICES DIVISION OF INSURANCE

# Report on Regulatory Fees Fiscal Year Ended 2000

This report is submitted pursuant to Section 224a of PA 228 of 1994. It examines regulatory fees collected in accordance with Section 224 of the Insurance Code of 1956, MCL 500.224. Section 224a of the Insurance Code of 1956, MCL 500.224a requires the examination of the allocation of the fees among the type of carriers, how the fees were expended in regulating the insurance industry and whether new regulatory policies are needed.

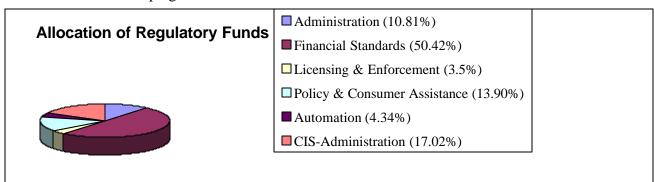
# **Revenues Raised by Regulatory Fee**

Total revenue raised from regulatory fees during FY00 was \$11,122,397. Of the total, an estimated \$9,194,678 came from admitted insurers and related entities conducting business in Michigan. The remaining \$1,401,208 was estimated to have been paid by surplus lines insurers, risk retention groups and direct placements. The table at the end of this narrative provides a detailed breakdown of revenues. The chart below contains a breakdown of the sources of the Division's funds.



## **Expenditure of Regulatory Fees**

The Division of Insurance expended \$9,210,886 in regulatory fees to fund the programs described below. Another \$1,888,965 was expended for Department of Consumer and Industry Services administration and overhead. The chart below contains a breakdown of funds allocated to each of the Division's programs and CIS Administration.



#### Administration

The Human Resources/Budget Division and Technology and Performance Evaluation Division provide administrative and technology services to the Commissioner and staff to allow them to meet their goals and responsibilities in a timely and efficient manner. In addition to being responsible for communicating the commissioner's overall regulatory policy and procedures to staff, these two divisions have the responsibility for providing essential administrative support services such as personnel, accounting, budget preparation and control, facilities management, reception/mailing services, and systems planning and development, and evaluation and implementation of new technology and processes for use by employees.

## Financial Evaluation

The objective of the Office of Financial Evaluation is to regulate the business of insurance in Michigan in a manner that will ensure a financially stable, reliable industry in the State, grant consumers access to a wide variety of products, and promote consumer confidence in the insurance industry in Michigan.

The office processes all insurer applications for admission to conduct business in Michigan. It ensures that the insurers are financially sound and meet all statutory requirements and performs in-depth analyses of financial statements filed by all insurers and targets potential problem insurers for further review. This office conducts, on a regular schedule, on-site examinations of the books and records of insurers and issues examination reports of their findings. When it is determined that an insurer is financially troubled, the office takes prompt and orderly steps to rehabilitate or liquidate the insurer in the best interests of Michigan policyholders.

#### Licensing and Enforcement

The major objectives of the Office of Licensing and Enforcement are to ensure that provisions of the Insurance Code are enforced through investigation of complaints of alleged violation, and initiation and prosecution of compliance actions against agents, agencies, and companies who are found to be in violation. It provides assistance and educational information to consumers and ensures that the agents who sell insurance products possess reasonable minimum qualifications. It tracks the status of filings from insurers through the processing and auditing of form, rate and rules filings.

The office is responsible for the examination and approval of individuals seeking licensure as agents, solicitors, adjusters, counselors, third party administrators, and preferred provider organizations. It ensures that licensed agents have access to, and complete, continuing education requirements. The office processes and collects an annual fee from insurers for all licensed individuals who sell their products. Through the investigation and compliance process, the office attempts to identify problem companies or individuals and vigorously prosecutes those determined to have violated the provisions of the Insurance Code.

The objective of the rates and forms audit unit are to ensure that insurance contracts issued to Michigan policyholders properly cover that which they purport to insure and that rates are not

excessive, inadequate or unfairly discriminatory. It thus protects the public interest and confidence in the product they have purchased. Insurers may only use rates and forms subject to compliance audits and, where applicable, approved by the commissioner.

#### Policy and Consumer Services

The objective of the Office of Policy and Consumer Services is to ensure that statutory requirements and policies are met by insurers and to aid consumers with insurance coverage problems and questions. The office also oversees prepaid health and dental care corporations and multiple employer welfare arrangements operating in the state. Inquiries regarding health benefits are directed to the benefit inquiry unit of the Health Plans Division for response.

A large volume of inquiries and complaints are received and resolved via telephone, in writing, and in person by the consumer services unit. The division's communications center receives hundreds of calls a day on its toll-free number, 1-877-999-6442. The unit, as required by law, also completes informal reviews of insurance coverages. The new Patient's Right to Independent Review Act, passed in the summer of 2000, that provides independent reviews for health insurance disputes, is also administered in this office. Through consumer service activities, the Division of Insurance becomes aware of, and is able to address, potential problems with either products or insurers.

The research unit develops bulletins and guidelines to clarify and communicate the commissioner's policy positions, drafts and processes administrative rules, analyzes all bills of interest to the Division of Insurance. It prepares reports on various insurance issues and topics, performs rate surveys, assists in implementing new legislation, drafts proposed legislation, and researches new issues in insurance. This unit also issues press releases, manages media calls and organizes forms and publications.

The surplus and special lines unit is responsible for the collection, tracking, reconciling and auditing of the premium tax paid by policyholders, licensed resident agents, purchasing groups and risk retention groups for coverage placed with an insurer who is not "admitted" or licensed in Michigan. The unit reviews the surplus lines insurance written in Michigan to verify that it was properly placed and was the type of coverage that was unavailable from the normal or admitted insurance market. The unit is also responsible to process requests from purchasing groups including applications for registration, changes to the registration record, and the annual renewal report.

## **Insurance Automation**

The insurance automation program supports the Division's use of automated information systems by providing equipment, software and contractual services support to the employees.

The mission of the Division is to plan and manage the research, selection, acquisition, installation, implementation, programming, and maintenance for all computer hardware, software, contracted services, and user training resources available to the OFIS based on the

expressed and perceived needs of users in cooperation with the Department. The Division also coordinates the compilation and publishing of performance data in accordance with the Department's performance monitoring process.

#### **CIS** Administration

The Department of Consumer and Industry Services provides department-level services to the Division of Insurance in the administrative areas of personnel, labor relations, accounting, budget, procurement, and network services.

## **Need for New Legislation or Regulatory Policy**

The Office of Financial and Insurance Services' primary mission is to provide excellent customer service and effectively regulate the financial institutions, lending, insurance, and securities industries. To ensure that insurance companies transacting business in Michigan are safe, reliable, and entitled to public confidence, the Division of Insurance performs ongoing analysis of quarterly and annual financial statements filed by 1,500 companies doing business in Michigan. The Commissioner of Insurance and Division personnel use the information to identify troubled insurers and then work with those companies to regain fiscal health.

The Michigan Division of Insurance also licenses persons to sell insurance in Michigan. Licensure includes a pre-licensing test of applicants, and a review of licensed agents' compliance with the requirements of the Michigan Insurance Code. If necessary, enforcement actions are taken against those agents and agencies found in violation of the requirements of the code.

The Division continually reviews its internal practices to perform these duties. The Division uses results from the reviews to institute changes in procedures to improve its company and agent oversight responsibilities. These changes do not require legislative action. The Division will bring to the Legislature those changes in regulatory policy needed to protect Michigan citizens which require legislative approval.

There are several initiatives the Division of Insurance will be interested in this legislative session. Some are listed below:

A priority will be the adoption of the Producer Licensing Model Act, to allow reciprocity of agent and producer licensing across states. This legislation needs to be passed by June of 2002.

Another priority will be adopting into the Code, the laws needed to coordinate the Gramm-Leach-Bliley Privacy Laws with Michigan statutes. These laws provide privacy protections for Michigan consumers when they are conducting business in a state financial institution.

The Division would also like to pursue adoption of the Long Term Care Model Act, which will change the rate structure requirements for insurer's who write long term care insurance in Michigan.

Another priority will be the adoption of the Interstate Compact Uniform Receivership Law to bring Michigan's Code into line with the requirements necessary for the uniform handling of receiverships across state lines.

Also, the Division will seek to both streamline the legislatively mandated reports and eliminate unnecessary claims reporting.

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# Office of Financial and Insurance Services - Division of Insurance Regulatory Fee Assessments and Expenditures Fiscal Year 2000

Regulatory Fees Carry Forward F	rom Fiscal Y	Year 1999:		2,935,117
FY99 Reg. Fees Set Aside for Encur Reduction of Revenue to Other State	Dpts.	FY00		1,661,016 -674,318
Estimated Payments From Unauthorized Carriers in FY 2000:				
Surplus Lines		1,193,510		
Risk Retention Direct Placements		62,550		
Direct Placements	Subtota	145,148	1,401,208	
	Subiola	11.	1,401,206	
Estimated Payments From Authorized Insurers in FY 2000:				
Domestic		4,030,746		
Foreign		5,096,454		
Canadian		58,950		
Alien		8,528		
	Subtota	al:	9,194,678	
Total Reg. Fees Collected During FY 2000				11,122,397
Total Available Regulatory Fees Funding:				15,644,212
Insurance Division Expenditures:				
Administration		1,200,402		
Financial Standards		5,597,036		
Licensing and Enforcement		388,900		
Market Standards		1,542,878		
Technology		481,670		
	Subtota	al:	9,210,886	
Consumer and Industry Services - Administration/Overhead: 1,888,965				
<b>Total Expenditures Supported By Regulatory Fees:</b>				11,099,851
Carry Forward to Fiscal Year 2001:				4,544,361
Data as of May 1, 2001				